

UNITED STATES DISTRICT COURT  
SOUTHERN DISTRICT OF WEST VIRGINIA  
AT CHARLESTON

TINA M. GRACE and  
LARRY GRACE,

Plaintiffs,

v.

Civil Action No.: 2:15-00281

C. MICHAEL SPARKS and  
MICHAEL THORNSBURY and  
JAY LOCKARD, individually and in  
their (former) official capacity, and  
THE WEST VIRGINIA SUPREME COURT OF APPEALS and  
STEVEN D. CANTERBURY, its administrator, and  
THE MINGO COUNTY COMMISSION and  
MINGO COUNTY COMMISSIONERS,  
in their official capacity,

Defendants.

TINA M. GRACE and  
LARRY GRACE,

Plaintiffs,

v.

Civil Action No.: 2:15-01505

C. MICHAEL SPARKS and  
MICHAEL THORNSBURY and  
JAY LOCKARD, individually and in  
their (former) official capacity, and  
THE WEST VIRGINIA SUPREME COURT OF APPEALS and  
STEVEN D. CANTERBURY, its administrator, and  
THE MINGO COUNTY COMMISSION, together with its  
present (and former) commissioner(s) and  
in their (his) official capacity, and  
GREG SMITH and JOHN MARK HUBBARD and  
DIANE HANNAH and DAVID L. BAISDEN and  
MINGO COUNTY BOARD OF EDUCATION,

Defendants.

MEMORANDUM OPINION AND ORDER

Pending are plaintiffs' motions for service of process by the United States Marshal or someone specially appointed, filed February 6, 2015, and a request for service by certified mail, filed February 28, 2015.

Some of the defendants are presently in custody and unserved, namely, C. Michael Sparks, Michael Thornsby, and David L. Baisden. The Federal Rules of Civil Procedure require that federal courts follow state law regarding who has the capacity to be sued. Rule 17(b)(1) provides that "[c]apacity to sue or be sued is determined . . . for an individual who is not acting in a representative capacity, by the law of the individual's domicile," which appears to be West Virginia as opposed to the places of incarceration. Fed. R. Civ. P. 17(b)(1). The West Virginia Rules of Civil Procedure require that when a civil suit is brought against an incarcerated person, service be made on

that person's committee, guardian, or like fiduciary . . . or, if there be no such committee, guardian, or like fiduciary . . . service of process shall be made upon a guardian ad litem appointed under Rule 17(c).

W. Va. R. Civ. P. 4(d)(4).

Additionally, West Virginia Rule of Civil Procedure 17(c) provides as follows:

Whenever an infant, incompetent person, or convict has a representative, such as a general guardian, curator, committee, conservator, or other like fiduciary, the representative may sue or defend on behalf of the infant, incompetent person, or convict. An infant, incompetent person, or convict who does not have a duly appointed representative may sue by a next friend or by a guardian ad litem. The court or clerk shall appoint a discreet and competent attorney at law as guardian ad litem for an infant, incompetent person, or convict not otherwise represented in an action, or shall make such other order as it deems proper for the protection of the infant, incompetent person, or convict. A guardian ad litem is deemed a party for purposes of service; failure to serve a guardian ad litem in circumstances where service upon a party is required constitutes failure to serve a party.

W. Va. R. Civ. P. 17(c). West Virginia Rule 17(c) is in accord with state statutory and decisional law. See W. Va. Code § 28-5-36; Quesinberry v. Quesinberry, 191 W.Va. 65, 70 (1994); Craig v. Marshall, 175 W. Va. 72, 75-76 (1985). The law regarding capacity of prisoners was "enacted to alleviate the harsh common law rule allowing a convict to be sued, but not to appear in court to defend his case." Craig, 175 W. Va. at 74.


In accordance with these authorities, the court will appoint guardians ad litem for Mr. Sparks, Mr. Thornsbury, and Mr. Baisden for the limited purpose of effecting service upon them.

For the reasons stated, it is ORDERED that Wesley Kent Varney be, and hereby is, appointed as guardian ad litem for Mr. Sparks, that John H. Tinney, Jr. be, and hereby is, appointed as

guardian ad litem for Mr. Thornsburg, and James M. Cagle be, and hereby is, appointed as guardian ad litem for Mr. Baisden. The appointments are for the limited purpose of effecting service of process and the guardians forthwith delivery of a copy of that which is served upon them to Mr. Sparks, Mr. Thornsburg, and Mr. Baisden, together with prompt notification to the court that they have done so. Such notification is to be accompanied by a writing signed by each defendant as to whether they are engaging counsel to represent them in this action.

The Clerk is directed to transmit a copy of this written opinion and order to all counsel of record, the guardians ad litem, and any unrepresented parties.

ENTER: March 6, 2015

  
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John T. Copenhaver, Jr.  
United States District Judge